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# **Does the Minimum Wage Cause Inefficient Rationing?**

Erzo F.P. Luttmer<sup>\*</sup>

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### Abstract

This paper investigates whether the minimum wage leads to inefficient job rationing. By not allowing wages to clear the labor market, the minimum wage could cause workers with low reservation wages to be rationed out while equally skilled workers with higher reservation wages are employed. This paper exploits the overlapping nature of the CPS panels to more precisely identify those most affected by the minimum wage, a group I refer to as the "unskilled." I test for inefficient rationing by examining whether the reservation wages of employed unskilled workers in states where the 1990-1991 federal minimum wage increase had the largest impact rose relative to reservation wages of unskilled workers in other states. I find that reservation wages of unskilled workers in the minimum wage did not cause jobs to be allocated less efficiently.

Keywords: rationing, minimum wage, job allocation, misallocation cost, allocative efficiency

JEL codes: J30, J21, D61

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## 1. Introduction

Debates about the minimum wage tend to center on the relative magnitudes of its redistributive benefits and unemployment costs. The debate about the employment effects of the minimum wage has been especially heated (see, Burkhauser et al., 2000; Card, 1992; Card and Krueger, 1994, 1995; Card et al., 1994; Deere et al., 1995; Katz and Krueger, 1992; Neumark and Wascher, 1992, 1994, 2000; and Singell and Terborg 2005). Brown (1999) and Neumark and Wascher (2007) give comprehensive overviews of the debate of the possible employment cost of the minimum wage.

However, the costs of the minimum wage are not necessarily limited to unemployment. The minimum wage also interferes with the allocative function of the labor market and could thus lead to an inefficient allocation of workers to jobs (Friedman and Stigler, 1946; Lott, 1990). Even if the increase in the minimum wage has no impact on total employment, it can cause inefficient rationing. This happens if workers who were unwilling to work at the old and lower minimum wage displace current workers of the same skill level. In this case, workers with reservation wages below the old minimum wage are replaced by workers with reservation wages above the old minimum wage. The deadweight loss of such inefficient rationing is equal to the difference between the reservation wages of these two types of workers and, as Glaeser and Luttmer (2003) point out, this deadweight loss is typically a first-order loss.

Theory cannot tell us *a priori* whether rationing will be efficient or not. Rationing is efficient if, for each group of people with the same marginal product, all non-employed people have a reservation wage that equals or exceeds the reservation wage of any employed person. In other words, it must be impossible to increase social welfare by interchanging employed and

non-employed individuals with the same skill level.<sup>1</sup> This concept of efficient rationing takes employment at each level of skill as given and ignores other potentially important costs of the rationing process itself such as queuing costs (see Barzel, 1974, and Suen, 1989). Rationing may result in an efficient job allocation if those with the lowest reservation wages are willing to spend more effort in activities that increase the chance of getting a job. However, rationing will be inefficient if employers randomly select employees with heterogeneous reservation wages from an excess supply of potential employees of the same skill. Inefficient rationing also results if, for some reason, those with high reservation wages have an edge in obtaining jobs over persons with low reservation wages.<sup>2</sup>

This paper examines empirically whether higher minimum wages reduce the efficiency of the allocation of jobs.<sup>3</sup> Misallocation and rent-seeking costs of price controls have been empirically estimated in other settings, most notably for the gasoline market by Deacon and Sonstelie (1989) and Frech and Lee (1987), for the housing rental market by Glaeser and Luttmer (2003), and for the natural gas market by Davis and Killian (2007). Linneman (1982) and Lang and Kahn (1998) give evidence that minimum wages affect the composition of employment, thus hinting that the rationing process may favor certain types of workers. Palda (2000) simulates the deadweight loss of rationing under the assumption that rationing is random. To my knowledge, however, this is the first study that empirically examines whether the minimum wage leads to inefficient job rationing.

<sup>&</sup>lt;sup>1</sup> The benefit of using a rationing concept that takes employment at each skill level as given is that it eliminates the need to estimate the effect of a change in employment at one skill level on the marginal product of workers of other skill levels who are substitutes or complements in the production function.

 $<sup>^{2}</sup>$  For example, this could be the case if persons who live in a household with another working adult both have relatively high reservation wages and have an edge in getting a job due to the connections of the working member in their household.

<sup>&</sup>lt;sup>3</sup> Holzer, Katz and Krueger (1991) find that minimum wage jobs attract more applicants than jobs that pay either slightly more or slightly less. This constitutes the most direct evidence that the minimum wage leads to rationing.

Because the minimum wage is only binding for a relatively small group of unskilled individuals, it is necessary to accurately identify these individuals in order to obtain precise estimates of minimum-wage effects. This paper develops a novel measure of skill to identify these individuals. Rather than measuring skill by characteristics such as age, education, industry or occupation, this paper uses market wages. For a given state and year, a person's wage is a reflection of her skill as valued by the market. Over time, however, the wage that a person with a constant skill level earns may change for many reasons such as changes in technology or in the minimum wage. Thus, to use the wage as a measure of skill, it is important to net out these statespecific changes in the returns to skill. I exploit the panel nature of the Current Population Survey (CPS) to estimate state-specific changes in returns to skill and use these estimates to infer skill from wages in different years. Using these wage-based skill measures, I divide the working population into four skill groups: an *unskilled*, a *low skilled*, a *semi-skilled* and a *skilled* group. The skill levels of these groups correspond respectively to the first, second, third, and top seven wage deciles of the 1989 state wage distribution.

The 1990/91 federal minimum wage increase (from \$3.45 to \$4.25) had a greater impact in some states than in others because of differences in state minimum wages, skill composition, and nominal returns to skill. I measure the degree of the impact by the fraction of workers in each state earning from \$3.35 to \$4.24 per hour in 1989. The impact of the federal minimum wage increase varied not only across state, but also across skill groups within a given state. I use these differences across skill groups as a specification check on the estimates of the efficiency of job rationing.

Using data from the merged outgoing rotation groups of the Current Population Survey of 1989 and 1992, I find that employment for the unskilled group fell significantly in states where

the minimum wage impact was large compared to states where it was relatively small. However, this employment reduction seems to be largely offset by increased employment among lowskilled workers, who are likely to be a close substitute for the unskilled. This finding implies that, for a more broadly defined group of less skilled workers (which includes both unskilled and low-skilled workers), no large negative employment impact can be found.

Because reservation wages are not available in the CPS, I instead use proxies that are likely to be correlated with reservation wages within skill groups, such as the potential income of other household members. In a scenario with inefficient rationing, the average reservation wage of unskilled workers rises as the minimum wage enables individuals with higher reservation wages to displace workers with lower reservation wages.<sup>4</sup> I find, however, that the average reservation wage of unskilled workers fell between 1989 and 1992 in the states where the minimum wage had the greatest impact relative to other states. This fall in the average reservation wage is statistically significant for two of the four reservation wage proxies, and cannot be explained by changes in the level of employment of unskilled workers. This finding suggests that the minimum wage increase did not lead to inefficient rationing. The average reservation wage proxies did not fall significantly for any of the other skill groups in the high impact states, but showed a significant increase in some cases. Given these results, it seems unlikely that exogenous state-specific shocks to reservation wage proxies can explain the relative decrease in the average reservation wage of unskilled workers.

A caveat to these results is that they are based on a relatively modest minimum wage increase and only examine changes in the allocation of jobs over a four-year period. They therefore do not rule out the possibility that the minimum wage could lead to inefficient rationing

<sup>&</sup>lt;sup>4</sup> Using self-reported reservation wages from another data set, the Panel Study of Income Dynamics, I find empirical support for the reservation wage proxies.

over a longer time period or that a larger minimum wage increase could cause inefficient rationing. While the lack of evidence of inefficient rationing bears favorably on the minimum wage as an instrument for income redistribution, the estimates of the employment effects of the minimum wage suggest caution. I find that employment among the unskilled drops significantly in states where the minimum wage had the greatest impact. This loss in employment seems to be largely offset by a gain in employment among the low skilled. Hence, while total employment may not be significantly affected, some of the poorest members of society are likely to be hurt by the minimum wage.

### 2. Theoretical Framework

It has long been known that one of the potential costs of imposing wage or price controls is that jobs or goods may no longer be allocated to those who value them most (Friedman and Stigler, 1946). Various authors have presented theoretical analyses of misallocation and rentseeking costs of controls that prevent prices from clearing the market (Barzel, 1974; Weitzman, 1977; Suen, 1989; and Palda, 2000). Building on this work, I present a simple theoretical framework that generates predictions that will enable us to draw inferences from the empirical results about the efficiency of rationing.

The efficiency of rationing is a concern in markets in which there is heterogeneity across individuals in their valuation of the good (or job). If all individuals had the same valuation, any allocation across individuals would be equally efficient. In the labor market, the degree to which an individual values a job is given by her reservation wage for that job. For simplicity, I assume that jobs are homogeneous. This implies that an individual's reservation wage is the same for all jobs, which rules out efficiency losses from misallocation within a given set of working individuals and a given number of jobs.<sup>5</sup>

Consider a segment of the labor market in which all individuals have the same level of skill, i.e. are equally productive from the perspective of a firm.<sup>6</sup> Let there be a continuum of these individuals, who are indexed by their reservation wage  $\theta$ .<sup>7</sup> Their cumulative distribution is given by  $G(\theta)$  and their density by  $g(\theta)$ . Each individual either works full-time or is not employed. To measure the efficiency of the allocation of these individuals to a *given* number of jobs, it is useful to introduce an allocation function  $p(\theta)$ . This function denotes for each value of  $\theta$  the fraction of individuals with that reservation wage holding a job. An efficient allocation of jobs requires and implies that every person holding a job values this job more than any individual without a job. Hence:

Efficient job allocation 
$$\Leftrightarrow p(\theta) = \begin{cases} 1 \text{ for } \theta \le \theta^* \\ 0 \text{ for } \theta > \theta^* \end{cases} \text{ for } \theta^* = G^{-1}(L)$$
 (1)

with L denoting total employment. In a competitive market,  $\theta^*$  would equal the market-clearing wage.

If the market is distorted, the welfare loss per working person from a misallocation of jobs is found by comparing social welfare for the observed job allocation,  $p(\theta)$ , to the efficient allocation:

<sup>&</sup>lt;sup>5</sup> In the case of heterogeneous jobs, even if the people with the lowest reservation wages obtain jobs, they might not be matched to the jobs that they value most. This type of misallocation can be an additional efficiency cost of price controls. I cannot test if the allocation of workers across jobs is efficient, because that also requires information about job characteristics, which is not available in the data used. However, Glaeser and Luttmer (2003) find that this type of misallocation constitutes a large fraction of the misallocation costs of rent-control.

<sup>&</sup>lt;sup>6</sup> This assumption will be relaxed later to analyze how the imposition of a minimum wage can affect skill groups for which the minimum wage is not binding.

 $<sup>^{7}</sup>$  I assume that the private reservation wage equals the social reservation wage. In other words, there is no externality from a job being taken by one individual over another.

$$\frac{DWL(p(.))}{L} = \frac{1}{L} \int_{-\infty}^{\infty} \theta p(\theta) g(\theta) d\theta - \frac{1}{L} \int_{-\infty}^{G^{-1}(L)} \theta g(\theta) d\theta$$
(2)

Equation 2 shows that the deadweight loss per job from an inefficient job allocation can be decomposed into two terms: (i) the actual average reservation wage of all working individuals and (ii) the average reservation wage of working individuals under the efficient allocation. This second term does not depend on the allocation function but only on total employment (L) and the population distribution of reservation wages (g(.)). Rearranging and totally differentiating (2) shows that the change in the average reservation wage of individuals is given by:

$$d\begin{pmatrix} \text{average reservation wage} \\ \text{of working individuals} \end{pmatrix} = d\begin{pmatrix} \underline{DWL} \\ L \end{pmatrix} + \alpha dL \quad \text{where} \quad \alpha = \frac{1}{L^2} \int_{-\infty}^{G^{-1}(L)} (G^{-1}(L) - \theta)g(\theta)d\theta > 0$$
(3)

Equation 3 shows that changes in the average reservation wage of working individuals that cannot be explained by changes in employment indicate a change in the efficiency with which jobs are allocated. To investigate whether the minimum wage causes inefficient rationing, the change in the average reservation wage of working individuals is regressed on the impact of the minimum wage and a control for changes in employment. A positive coefficient on the impact of the minimum wage on reservation wage indicates that a minimum wage increase leads to a higher deadweight loss of job rationing.

In a labor market with multiple segments, each consisting of workers with roughly the same level of skill, this analysis can be extended to apply to each segment. Because labor of a certain skill level may be a complement or substitute for labor of other skill levels, employment changes in one segment may affect labor demand in the other segments. Through this mechanism

the effects of an increase in the minimum wage will not remain limited to those skill segments where the increase is binding. If the minimum wage reduces employment in the unskilled segment, and labor demand is not completely inelastic, then labor demand will increase for those skill levels which are substitutes for the unskilled workers. It is plausible that the closest substitutes for the unskilled workers are low-skilled workers. In this case, demand for lowskilled workers would increase, possibly increasing their wages such that the minimum wage is no longer binding for them.

If nearby skill groups are sufficiently close substitutes, the links between the different skill segments of the labor market have two important implications. First, rationing only takes place among unskilled workers. Therefore, it is important to accurately identify the unskilled when testing for changes in the efficiency of rationing. Second, the employment effects of the minimum wage are likely to be of opposite signs for unskilled and low-skilled workers. Hence, the measured employment effects of the minimum wage on a group of workers that includes both are likely to be less pronounced. This, too, suggests that it is necessary to have a precise measure of skill to estimate whether the minimum wage causes a loss of jobs among the unskilled individuals.

#### 3. Data and Empirical Methodology

### 3.1 Data

The empirical methodology consists of two main steps. The first step estimates wage evolution curves which are needed to construct the wage-based skill measure. The second step estimates how the increase in the federal minimum wage affected employment and the efficiency of rationing of unskilled individuals. Because only the first step requires that individuals appear in two consecutive years, different samples are used for these two steps.

The data used to estimate the wage evolution curves come from the NBER extracts of the merged outgoing rotation groups of the Current Population Survey for 1989 to 1992. Because approximately half the individuals who are in the outgoing rotation group in one year reappear in the outgoing rotation group next year, it is possible to construct three overlapping panels by matching individuals who appear in two consecutive years. Each panel contains approximately 115,000 persons, consisting of individuals that are matched in two consecutive years. Because many of these individuals, especially those over 65, have a missing or allocated wage in one or both years, the sample on which the wage evolution curves are based consists of approximately 45,000 individuals in each of the three overlapping panels. Appendix A describes the matching procedure.

The CPS merged outgoing rotation groups also provide the sample used to examine the effects of the minimum wage on employment and the efficiency of rationing. This sample combines the outgoing rotation groups from 1989 with those from 1992. The sample is limited to individuals between the ages of 16 and 65 and excludes working people with missing wages, allocated wages or wages below \$1.00/hr (which are likely to be measurement error). The wage is measured as the hourly wage for hourly workers and as usual weekly earnings divided by usual weekly hours for salaried workers. The sample size for 1989 and 1992 combined is 472,152 observations. Table 1 shows the means and standard deviations for the variables in this sample.

#### 3.2 Formation of Skill Groups

Because the minimum wage mainly affects low-wage workers, the accuracy of estimates of minimum-wage effects increases with the precision with which these individuals are identified. Researchers often use demographic characteristics such as education or age to identify these individuals. In the context of this paper, however, using age to identify low-wage workers is problematic since age may also proxy for reservation wages. I therefore use just education as the demographic characteristic to identify low-wage workers, and create three education groups: high school dropouts, high school graduates and those with some college or more.

In order to identify those affected by the minimum wage more precisely than is possible with education, this paper develops a methodology that exploits wage data to identify these individuals. If we define skill such that wages are strictly increasing in skill within each state-year cell, the working population can be divided into skill groups based on their observed wages in a given state before the minimum wage increase. However, due to the increase in the minimum wage and other shock to the labor market, the wages that correspond to each skill level likely change over time. For each skill group, we must therefore identify those individuals, in the period after the minimum wage increase, who would have earned the same wage as members of that skill group in the period before the minimum wage increase. Thus, to create groups with constant skill level. Plotting these two wages for all skill levels in a given state yields a so-called "wage-evolution" curve for that state. As illustrated in Figure 1, the wage evolution curve tells us how the boundary wages between the skill groups in 1989 ( $w_{1,89}$ ,  $w_{2,89}$ , and  $w_{3,89}$ ) correspond to boundary wages in 1992 ( $w_{1,92}$ ,  $w_{2,92}$ , and  $w_{3,92}$ ). These boundary wages in 1992

can then be used to construct the skill groups in 1992 that have the same level of skill as the corresponding group in 1989.

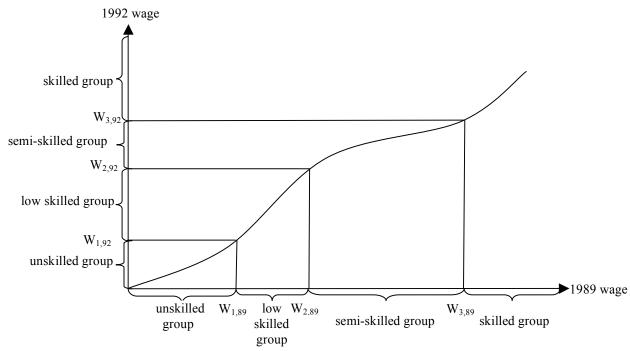


Figure 1: Example of a state-specific wage evolution curve

To construct a wage evolution curve, we need two consecutive years of wage observations for individuals with a constant skill level. It seems likely, however, that the skill level of workers observed in two consecutive years of the CPS increases because their work experience increases by one year. To correct for the increase in the wage that results from the increase in experience, I estimate cross-section regressions of log wage on a spline in age. I run separate regressions with state fixed effects for each sex-race-education cell.<sup>8</sup> The sample is restricted to workers with wage observations in both years to ensure compatibility with the sample used for the wage evolution curves. Hence, the following OLS regressions are run for each sex-race-education cell (indexed by k):

<sup>&</sup>lt;sup>8</sup> There are 2 sex categories, 2 race categories (black and non-black) and 4 education categories (high school dropout, high school graduate, some college, and college & beyond) yielding 16 sex-race-education cells.

$$\ln wage_{isk} = \delta_{sk} + \sum_{j=15, 19, 23, \dots, 67} \max(age_{isk} - j, 0)\beta_{kj} + \varepsilon_{isk} \quad \text{for } k=1, 2, 3, \dots, 16$$
(4)

where *i* indexes individuals and *s* indexes states. The dependent variable is the log wage in the base year and the independent variables are a full set of state dummies ( $\delta_{sk}$ ) and a spline in age with breakpoints every 4 years.<sup>9</sup> The error term is denoted by  $\varepsilon_{isk}$ .

The estimates  $\hat{\beta}_{ij}$  are used to adjust the second year wage for the increase in skill associated with one extra year of experience. Therefore, we have two wage observations for worker *i*: *wage<sub>i,t</sub>*, the actual wage earned in year *t*, and  $w\hat{a}ge_{i,t+1}$ , an estimate of the wage the worker would have earned in year *t*+1 if his skills had remained constant.<sup>10</sup> These wage pairs are used to estimate a separate wage evolution curve for each state. The functional form used for the wage evolution curve is an 11-segment spline in the log of wages:

$$\ln w \hat{a} g e_{i,s,t+1} = \alpha_{st} + \sum_{j=1}^{11} \max(\ln w a g e_{ist} - \ln \kappa_j, 0) \gamma_{jst} + \eta_{ist}$$
(5)

where *i* indexes individuals, *s* indexes states and *t* indexes years. The breakpoints of the spline are denoted by  $\ln \kappa_i$  and the error term is given by  $\eta_{ist}$ .<sup>11</sup>

The slope of the wage evolution curve may be too flat because of attenuation bias caused by measurement error in the wage in the base year. To mitigate this bias, I ran exactly the same procedure in reverse, which yields an estimate of the inverse of the wage evolution curve. This

<sup>10</sup> Specifically,  $w\hat{a}ge_{i,t+1}$  is calculated as  $w\hat{a}ge_{i,t+1} = wage_{i,t+1} * \exp(-\hat{\beta}_{kj})$  where  $wage_{i,t+1}$  is the observed wage for individual *i* in year *t*+1 and  $\hat{\beta}_{kj}$  is the estimated regression coefficient in equation (4) for the age category and sex-race-education cell of individual *i*.

<sup>&</sup>lt;sup>9</sup> In cases with fewer than 25 observations between two breakpoints, breakpoints were removed such that each spline segment was based on at least 25 observations.

<sup>&</sup>lt;sup>11</sup> The breakpoints in the spline,  $\ln \kappa_{j}$ , occur at hourly wages of \$0.99, \$ 3.34 \$4.24, \$5.49, \$6.99, \$8.49, \$9.99, \$12.49, \$14.99, \$17.49, \$19.99 and \$25.00. If necessary, spline segments are combined to ensure at least 25 observations in each segment. However, the breakpoints at \$3.35 and \$4.25 are never removed.

estimate is biased towards zero as well. Under the assumption that the distribution of measurement error is constant over time, the biases have the same size, and it is possible to obtain an unbiased estimate of the wage evolution curve by combining the biased estimate of the wage evolution curve with the biased estimate of its inverse.<sup>12</sup> Using the procedure described above, three wage evolution curves are estimated for each state: for 1989-90, 1990-91 and 1991-92. For each state, these three curves are combined to form a single wage evolution curve for 1989 and 1992, as in Figure 1.

The working population is divided into four skill groups: in 1989, the *unskilled*, the *low skilled*, the *semi-skilled* and the *skilled* group consist respectively of workers in the first, second, third and in the top seven deciles of the 1989 state wage distribution. The wage evolution curve is used to find the 1992 wages that separate these four skill levels. In 1992, workers are classified into the four skill groups based on their 1992 wage and these boundary wages. Table 2 shows the boundary wages that separate these four skill groups in 1989 and in 1992 for each state.

#### 3.3 Reservation wage proxies

For jobs to be allocated efficiently within a group of equally skilled workers, they must be allocated to those individuals who have the lowest reservation wages. Thus, to test for inefficient job rationing, we need variables that are correlated with reservation wages conditional on skill level. Based on theoretical considerations, I identify the following four reservation wage proxies:

<sup>&</sup>lt;sup>12</sup> If the attenuation bias in the wage evolution curve and its inverse are the same, any point (x,y) on the *unbiased* curve will show up as (x,y+v) on the biased wage evolution curve and as (x+v,y) on the biased inverse wage evolution curve, where v is the attenuation bias at point (x,y). The unbiased wage evolution curve can therefore be found by numerically determining the set of points (x,y) for which there exists some v such that (x,y+v) lies on the biased wage evolution curve and (x+v,y) on the biased inverse wage evolution curve.

(1) Labor earnings of other household members. This proxy variable is likely to be positively correlated with reservation wages because the hardship of non-employment tends to be lower if other household members have more income. Ideally non-labor earnings of other household members would also be included but they are not available in the CPS outgoing rotation groups.

(2) *The number of other employed persons in the household*. This proxy variable is expected to be positively correlated with reservation wages because the value of household production is likely to be higher if other household members are spending time at work. Moreover, the hardship of non-employment is likely to be lower because the other household members provide earnings.

(3) *The number of other adults in the household*, where adults are defined as people aged 20 and older. Because other adult household members could potentially find a reasonably paying job, this variable is likely to be positively correlated with reservation wages for the reasons mentioned above.

(4) Younger than 30. Teenagers and people in their twenties are likely to have a higher reservation wage (for a given skill level) because of schooling opportunities available to them, the possibility of parental support and fewer financial commitments such as mortgages. A number of surveys have asked individuals about their reservation wage; these responses can be used to test the validity of these proxies.<sup>13</sup> In practice, three important issues complicate validating the reservation wage proxies. First, some skepticism seems justified concerning the

<sup>&</sup>lt;sup>13</sup> Other studies have used self-reported reservation wages to analyze search behavior and the effects of government actions on unemployment. These studies include Kiefer and Neumann, 1979 (using a survey conducted by Pennsylvania State University), Feldstein and Poterba, 1984 (using a 1976 CPS supplement), Holzer, 1986 (using the NLSY) and Jones, 1989 (using a 1982 survey conducted by the Economist Intelligence Unit). As an alternative approach, Hofler and Murphy (1994) use a stochastic frontier regression technique to infer reservation wages from a sample of employed workers. None of these studies confirm or reject the proposed proxies for reservation wage conditional on skill.

degree to which reservation wages can be measured by the answer to "*What is the lowest wage or salary you would accept on any job?*" Individuals may not know the answer, may engage in wishful thinking, or may understate their reservation wage to show they are truly unemployed and rightfully claim unemployment benefits (especially if they believe the government may obtain their answer). Moreover, the questions are usually vague about the job characteristics and opportunities for further search. Second, the question is typically asked of a select sample such as unemployed individuals who are actively seeking work. Third, care must be taken to adequately control for skill, otherwise reservation wage proxies may not reflect the individual's time and effort costs of working but merely reflect the earnings opportunities corresponding to the unobserved skill level of that individual.

Despite these caveats, it remains valuable to examine whether these reservation wage proxies receive empirical support. Using the self-reported reservation wages from the Panel Study of Income Dynamics, I find that, conditional on skill, each of the four proxies is positively correlated with self-reported reservation wages. Moreover, the correlation is statistically significant at the 5% level for all but the third proxy (*Nr. of other adults in the household*). The validation results are described in detail in appendix B.

# 3.4 Inferring Rationing from Differential Changes in Reservation Wages

The federal minimum wage increased from \$3.35/hr to \$3.80/hr in April 1990 and was raised to \$4.25 in April 1991. I measure the *impact* of the federal minimum wage increases on a state by the fraction of workers in that state who earn an hourly wage between \$3.35 and \$4.24 in 1989. This impact measure is listed for each state in the first column of table 2 and varies from 1.7% for Alaska to 20.3% for Mississippi. The measure is similar to the one used by Card

(1992), except that he only considered teenage workers, whereas my sample includes all workers.

The impact of the federal minimum wage differs, not only across states, but also across skill groups. In particular, the impact is greatest on unskilled workers. This variation in the impact of the minimum wage increase across states and skill groups is used to test the effect of minimum wages on the efficiency of rationing.

Consider an increase in the minimum wage in a state where employment remains constant. Under efficient rationing, the average reservation wage of the employed should not be affected. Under inefficient rationing, however, we would expect the average reservation wage of unskilled workers to increase because some non-employed people with high reservation wages take jobs of previously employed people with lower reservation wages. We would expect the increase in average reservation wages to show up most strongly for unskilled workers because the increase in the minimum wage affects them most. Next, consider a minimum wage increase in a state where employment also changes. Under efficient rationing, a decrease in employment should decrease the average reservation wage of workers because those with the highest reservation wages are rationed out. Similarly, an increase in employment should raise the average reservation wage of workers under efficient rationing. Inefficient rationing, however, leads to a greater than predicted increase in reservation wages given the change in employment in the unskilled group.

To examine whether an increase in the minimum wage leads to inefficient rationing, the following regressions are run:

 $\Delta(reservation \ wage)_{sk} = \alpha_k + impact_s \beta_k + \Delta employment_{sk} \gamma_k + v_{sk}$ (6)

where s indexes states and k indexes wage-based skill groups or education groups. A separate regression is run for each of these groups. The dependent variable is the change between 1989 and 1992 in the average reservation wage (as measured by one of the four proxies) in group k in state s. The key explanatory variable is *impact<sub>s</sub>*, which measures the impact of the federal minimum wage increase on state s by the fraction of workers in that state earning between \$3.35 and \$4.24 in 1989. I instrument *impact*<sub>s</sub> by its own value lagged one year to rule out the possibility that any of the results are driven by random over or under sampling in 1989 of certain subgroups of the population. Random over or under sampling of subgroups that constitute a disproportionate share of low-wage workers and have a higher or lower than average reservation wage, would create a mechanical correlation between *impacts* and changes in the reservation wage proxies. The second independent variable is  $\Delta groupsize_{sk}$ , which measures the change between 1989 and 1992 in the size of group k in state s as a fraction of the working-age population in that state. This variable controls for any changes in the average reservation wage that can be attributed to changes in the group's employment rate. The error term is denoted by Vsk.

Theory predicts that  $\gamma_k$  should be positive for the employed groups and negative for the non-employed groups if the efficiency of rationing remains constant. If the minimum wage increase has no impact on the efficiency of rationing, theory predicts that  $\beta_k$  should be zero for all groups. If the minimum wage increase exacerbates inefficient rationing,  $\beta_k$  is positive for the unskilled group but equal to zero for the other employed groups for whom the minimum wage is not binding. Under inefficient rationing, the average reservation wage of non-employed unskilled individuals decreases. However, because non-employed unskilled individuals constitute only a fraction of the non-employed group, it is doubtful that this effect can be tested

using the estimate of  $\beta_k$  for the non-employed group. Following from these predictions, estimates of  $\beta_k$  that are only positive for unskilled workers but not for the other groups would indicate that a minimum wage increase reduces the efficiency of the allocation of jobs.

For the education groups, theory predicts that inefficient rationing will lead to a positive  $\beta_k$  for the employed and that  $\beta_k$  will be larger for less educated workers than for more educated workers. Under inefficient rationing,  $\beta_k$  will be negative for the non-employed and  $\beta_k$  will be more negative for less educated individuals. Finally, one can control for reservation-wage shocks that are unrelated to the minimum wage increase and specific to education groups and states by taking the difference between the  $\beta_k$  of employed and non-employed individuals in each education group. Hence, under inefficient rationing, this difference ( $\Delta\beta_k$ ) should be positive and decreasing with education.

## 4. Empirical Results

#### 4.1 Effects on Wages and Employment

Before turning to the main question of whether the increase in the minimum wage led to inefficient rationing, I present estimates of the impact of the minimum wage on wages and employment. The estimates of the effect of the minimum wage on wages serve as a joint check on the impact measure and the estimates of the wage evolution curves. The estimates of the impact of the minimum wage on employment by skill level are of direct interest to policy.

To examine whether wages evolved differently in states where the impact of the federal minimum wage increase was relatively large, the following regressions were run:

$$\Delta wage_{sk} = \alpha_k + impact_s \,\beta_k + \varepsilon_{sk} \,, \tag{7}$$

where  $\Delta wage_{sk}$  is the change in the wage (in \$) for a worker of skill *k* (as measured by the 1989 wage) in state *s* and *impact*<sub>s</sub> is the impact of the federal 1990/91 minimum wage increase on state *s* (as measured by the fraction of workers in 1989 with wages between \$3.25 and \$4.24). For each skill level, a separate cross-section IV regression is run with 51 observations. The impact measure is instrumented by its own lag of one year to rule out the possibility of a mechanical correlation due to sampling variation.

Figure 2 graphs the coefficients  $\beta_k$  and the corresponding confidence intervals, which are based on Huber/White robust standard errors. The figure shows that the coefficients corresponding to skill levels of \$3.00 to \$3.35 are not significantly different from zero. This result should come as no surprise because the wages of workers in these skill levels must be raised to the new legal minimum of \$4.25 independently of the fraction of workers who are affected by this change. The coefficients corresponding to skill levels from \$4.00 to \$5.00 are significantly positive. This finding is consistent with the case that workers with skill levels in the \$4.00 to \$5.00 range are close substitutes for workers with skill levels around \$3.35. In states where a larger fraction of workers are affected by the minimum wage increase, one would expect a bigger drop in employment among unskilled workers, which increases the wages of workers who are close substitutes for them. The magnitude of the coefficient, about 4, implies that the wages of workers with skill levels between \$4.00 and \$5.00 increased by about 75 cents more in the highest impact state, Mississippi, than in the lowest impact state, Alaska. The wages of workers of skill levels corresponding to \$6.00 and up are not significantly affected by the impact of the minimum wage on their state.

To examine the effect of the minimum wage increase on employment, I classified individuals into wage-based skill groups and into education groups, as described in section 2.

Table 3a shows the summary statistics for the 4 wage-based skill groups and for the group of non-employed individuals. This table shows that unskilled workers are disproportionately young, female, single and less educated and live in households with more other adults. While unskilled workers have the highest rate of high school dropouts, the other skill groups still have substantial high school dropout rates. The same holds for the other dimensions along which unskilled workers are over-represented. This implies that skill groups based on any of these other variables would span a relatively large range of skills as measured by the wage employers are willing to pay these individuals. Table 3b shows the summary statistics for the education groups. It shows that employed high school dropouts are disproportionately young, male, black, single and from households with more other adults. This reveals some striking differences between the high school dropouts and the unskilled. High school dropouts are disproportionately male whereas unskilled workers are disproportionately female. Unskilled workers are also much younger and more often single than high school dropouts. Finally, the fact that less than 25% of the high school dropouts earn wages in the bottom wage decile implies that even high school dropouts span a considerable range of skills as measured by wages.

Table 4 shows how the level of employment for each skill group is affected by the impact of the federal minimum wage increase. Panel A shows the results for the wage-based skill groups. It shows that the unskilled experienced a large and significant decline in employment in states where more workers were covered by the federal minimum wage increase compared to other states. Employment among the low skilled, in contrast, showed a significant increase in those states relative to the other states.<sup>14</sup> This is the expected result if the low skilled are close

<sup>&</sup>lt;sup>14</sup> This may be one of the reasons why studies that identified the unskilled by demographics, education or occupation, which is likely to be noisy measure of skill, did not tend to find negative employment effects (e.g., see Card, 1992; Katz and Krueger, 1992; Lang and Kahn, 1998). Studies that did find negative employment effects often based skill groups on wage information,

substitutes for unskilled workers. Employment in the other two skill groups also shows a relative increase in the high impact states, but this increase is not significant. It seems very unlikely that the large relative decrease in the fraction of non-employed persons in high impact states can be explained by the minimum wage. Rather, it seems that high impact states happened to experience favorable economic shocks relative to low impact states. This makes the drop in employment among the unskilled even more striking. Apparently this drop occurred in spite of relatively favorable economic conditions in those states. These results indicate that, while the minimum wage may only have a minor employment impact on a broadly defined group of less skilled workers, it has a large negative impact on employment among the least skilled workers.

These employment results depend on the accuracy of the estimates of the wage evolution curves. If, for some reason, the wage evolution curves systematically underestimate the wage increase for unskilled workers in high impact states, too few individuals will be classified as unskilled in those states. While figure 2 shows that the wage evolution curves estimate a relatively large wage increase for the unskilled in the high impact states, one should be aware of the sensitivity of the employment effects to any possible bias in the wage evolution curves.

The results for the education groups are shown in panel B. Overall employment in high impact states rose relative to low impact states but this rise should probably be attributed to relatively favorable economic conditions in high impact states rather than the minimum wage since we also find employment increases for groups unlikely to be affected by the minimum wage. While the relative employment increase in high impact states was less pronounced for high school dropouts than for high school graduates, much of this difference arises because employed high school dropouts comprise a smaller fraction of the working-age population (10%)

which may identify the unskilled and most affected individuals more precisely. (e.g., see Abowd *et al.*, 1999; Currie and Fallick, 1996; and Linneman, 1982).

than employed high school graduates (25%). It is especially striking that the fraction of nonemployed high school dropouts fell sharply in the high impact states compared to low impact states. Because this fall is nearly four times as large as the employment increase among high school dropouts in high impact states, many of the non-employed high school dropouts in high impact states must either have migrated to low-impact states or obtained high school degrees. Thus, when estimates are based on education groups no clear negative employment impact of the minimum wage on low-wage workers is apparent. However, this lack of an impact may be due to the fact that low-wage workers cannot be identified with enough precision by education groups.

## 4.2 Effects on the Efficiency of Rationing

To examine whether the increase in the minimum wage led to a less efficient allocation of jobs among unskilled workers, I regress a proxy for the average reservation wage of unskilled workers in each state on the impact of the minimum wage increase in that state, controlling for changes in the level of employment among the unskilled (see equation 6). The results of this regression are reported for the each of the four reservation wage proxies in the first column of panel A of table 5. Similar regressions are run for the other skill groups to check for exogenous state-specific movements in reservation wage proxies that happen to be correlated with the impact measure. These results are reported in the remaining columns.

The table shows that the minimum wage had a negative effect on the average reservation wage in the unskilled group according to all four proxies. This decline is significant for two of

the proxies.<sup>15</sup> The coefficient on the change in employment among the unskilled ( $\Delta$  group size) is positive, as theory would predict, for three of the four proxies, but is not significant for any of them. These movements in the average reservation wage suggest that the allocation of jobs among unskilled workers, if anything, became relatively more efficient in those states where the minimum wage had the largest impact. These results suggest that the increase in the minimum wage did not lead to inefficient rationing.

An alternative explanation for these results is that the reservation wage proxies showed a relative decline in the high impact states for some reason unrelated to the minimum-wage increase. In this case, however, one would expect to find negative coefficients on the impact measure for all skill groups. It is striking that these coefficients are all positive (2 of them significantly so) for the low-skilled group, which is the group that is most similar to the unskilled.<sup>16</sup> Hence, it seems unlikely that an exogenous relative decline in reservation wage proxies in the high impact states can explain the results, unless this decline affected unskilled workers without affecting other skill groups.

Another alternative explanation for these results is a bias in the formation of the skill groups. In particular, the relative reservation wage of unskilled workers could fall in the high impact states if low-skilled workers have lower reservation wages and a greater proportion of

<sup>&</sup>lt;sup>15</sup> Lang and Kahn (1998) find that the employment composition of less skilled workers moved towards teenage and student workers in states where the minimum wage impact was largest. Their finding contrasts with my finding that the minimum wage increased the fraction of individuals older than 30 among the unskilled workers. Perhaps this difference is due to the measure of skill. Lang and Kahn identify less skilled workers as those employed in the eating and drinking establishments and working in food service occupations.

<sup>&</sup>lt;sup>16</sup> To test whether the reservation wages of unskilled workers fell relatively more in the high impact states after controlling for any common shocks to the lowest two skill groups in each state, I ran the following regression:

 $<sup>\</sup>Delta(res.wage)_{sk} = \delta_s + unskilled_k \alpha + impact_s * unskilled_k \beta + \Delta groupsize_{sk} \gamma_1 + \Delta groupsize_{sk} * unskilled_k \gamma_2 + v_{sk}$ (8) where *unskilled\_k* is a dummy variable for unskilled workers,  $\delta_s$  is a set of state fixed effects and the remaining variables are the same as in equation (6). The regression is run for unskilled and low skilled workers combined and thus has 102 observations. The direct effect of *impact\_s* is absorbed by state fixed effects. The coefficient  $\beta$  is significantly positive for all four reservation wage proxies, confirming that the relative drop in the reservation wages of unskilled workers in the high impact states cannot be driven by shocks to the lowest two skill groups that happened to be correlated with the impact of the minimum wage increase.

low-skilled workers are misclassified as unskilled in the high impact states in 1992.<sup>17</sup> Three of the four reservation wage proxies are indeed lower for the low skilled than for the unskilled (as table 3 shows). It seems unlikely, however, that a greater proportion of low-skilled workers are misclassified as unskilled in the high impact states in 1992 because, as table 4 shows, these states had a relative increase in the number of individuals classified as low skilled and a relative decrease in those classified as unskilled.

Panel B of table 5 examines whether the change in the demographic composition of the skill groups is also correlated along other dimensions with the impact of the minimum wage increase.<sup>18</sup> The first column shows that none of the changes in the demographics of unskilled workers is correlated with the impact of the minimum wage at a significance level of 5% or lower. The negative coefficient on high school dropouts, which is significant only at the 10% level, suggests that the minimum wage may have led to a relative increase in the average level of education of unskilled workers in high impact states. This might be an indication that some variation in skill levels is present even within the unskilled group. If this is the case and the least skilled within the unskilled group lost their jobs due to the minimum wage, the average education level among unskilled workers would indeed increase. For the remaining skill groups, most of the changes in demographic composition are not significantly related to the impact of the minimum wage. The difference in the impact of the minimum wage on the demographic composition of unskilled and low-skilled workers is insignificant for all demographic characteristics except the fraction married. It therefore seems unlikely that the differential change in the reservation wage proxies for the unskilled in the high impact states can be

 $<sup>^{17}</sup>$  Note that, for such misclassification to occur, the bias in the estimates of the wage evolution curves would need to be in the opposite direction of the bias needed to explain the employment results.

<sup>&</sup>lt;sup>18</sup> This was tested using the same specification as in regression (8), except that the reservation wage proxy was replaced by a demographic characteristic.

explained by random shocks that happened to affect unskilled but not low-skilled workers in those states.

The results from the wage-based skill groups therefore indicate that the allocation of employment has improved for unskilled workers in states where the impact of the minimum wage was high relative to other states. This finding provides evidence against the hypothesis that the increase in the federal minimum wage led to inefficient rationing in the labor market.

To test the sensitivity of the results to the definition of skill groups, table 6 shows the results for education groups. The first three columns test the effect of the minimum wage on reservation wage proxies for the three education groups, and find no significant effect for any of the four proxies in any of the three education groups. These findings are consistent with those of the wage-based skill groups. An advantage of using education groups is that it allows one to compare the impact of the minimum wage on employed persons to the impact on non-employed persons. In this way, one can control for exogenous shocks to reservation wages that are common to employed and non-employed individuals. The last three columns show the impact of the minimum wage on the reservation wage proxies of the employed compared to the nonemployed. This differential impact is insignificant in all cases except on one reservation wage proxy,  $\Delta$  employed persons in household, for the high school dropouts and the high school graduates. The fact that this impact is significant for both high school dropouts and graduates suggests that it is unlikely to be caused by the minimum wage, which should have mainly affected high school dropouts. Like the findings from the wage-based skill groups, the results from the education groups provide no support for the hypothesis that the increase in the minimum wage reduced the efficiency of the job allocation.

# 5. Conclusion

In this paper, I examine the impact of the minimum wage on the level and composition of employment. Because the minimum wage primarily affects individuals whose skill level is sufficiently low that the minimum wage is binding for them, it is important to accurately and precisely identify these individuals. I present a new methodology to identify these unskilled workers. Using the overlapping panel nature of the CPS, I estimate how the wages corresponding to a constant skill level changed over time in each state. I then use this information to infer each worker's skill from the actual wage paid to this individual.

Using this methodology to identify workers' skills, I find that the 1990/91 increase in the federal minimum wage reduced employment among unskilled workers. However, their employment reduction seems to be largely compensated for by increased employment among the next skill group, which is likely to be a close substitute. Hence, for a more broadly defined group of less skilled workers, I do not find a large negative employment impact. This may help to explain why estimates relying on relatively imprecise measures of skill such as age, education, or occupation may not find large employment effects from minimum wage increases.

I find no evidence that the minimum wage led to inefficient job rationing among unskilled workers. If anything, the allocation of jobs seems to have become relatively more efficient in states where the impact of the federal minimum wage increase was larger. In other words, those who valued their job least, as measured by four reservation wage proxies, appear to have lost their jobs due to the minimum wage increase. An advantage of the wage-based skill measure is that it reflects firms' valuations of skills. By construction, the unskilled group identifies only low-wage workers, precisely those who are most affected by a minimum wage increase. However, the methodology used to construct these wage-based skill groups is relatively complicated and one might be concerned that the results could be driven by some bias in the formation of the skill groups. I show that the finding that minimum wages do not adversely affect the efficiency of rationing can only be explained by a bias in the skill groups if relatively more low-skilled workers are misclassified as unskilled in high impact states. This, however, seems unlikely because the number of unskilled workers fell relative to low skill workers in high impact states. To further test the robustness of the results, I also used education as a measure to identify low-wage workers. These estimates also do not support the hypothesis that minimum wages reduce the efficiency of job allocation. While the lower precision with which education identifies low-wage workers perhaps favors finding no effect, it is at least reassuring that the results from the wage-based skill groups are not contradicted.

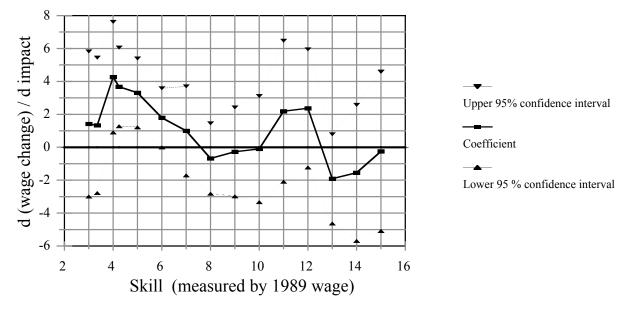
These results have mixed implications for the desirability of the minimum wage as a policy instrument. The absence of evidence for inefficient rationing suggests that there is no need to add the deadweight loss of job misallocation to the other costs associated with minimum wages. On the other hand, the results do indicate that an increase in the minimum wage reduces the employment rate of unskilled workers, who are among the poorest members of society. This means that policy makers who are concerned about people at the very bottom of the wage distribution should be cautious about advocating the minimum wage as an instrument for income redistribution.

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# Figure 2: Impact of minimum wage on wage evolution

Notes:

This graph depicts the differential impact of the federal minimum wage increase on the wage distribution across states. The graph plots the coefficients  $\beta_k$  and the corresponding confidence intervals of the following regressions:

 $\Delta wage_{sk} = \alpha_k + impact_s \beta_k + \varepsilon_{s_s}$ 

where  $\Delta wage_{sk}$  is the change in the wage (in \$) for a worker of skill k (as measured by the 1989 wage) in state s and *impact*<sub>s</sub> is the impact of the federal 1990/91 minimum wage increase on state s as measured by the fraction of workers in 1989 with wages between \$3.25 and \$4.24. For each skill level, a separate cross-section IV regression is run with 51 observations. The impact measure is instrumented by its own lag of one year. The confidence interval is based on Huber/White robust standard errors.

## **Table 1: Summary statistics**

|                                                       | 1989    |           | 19    | 992      |
|-------------------------------------------------------|---------|-----------|-------|----------|
|                                                       | Mean    | Std. dev. | Mean  | Std. dev |
| Other earnings in household (percentile) <sup>2</sup> | 0.500   | 0.289     | 0.500 | 0.289    |
| Nr. of other employed persons in household            | 0.766   | 0.715     | 0.744 | 0.708    |
| Nr. of other adults in household                      | 0.944   | 0.682     | 0.955 | 0.684    |
| Age < 30                                              | 0.361   | 0.480     | 0.335 | 0.472    |
| Male                                                  | 0.463   | 0.499     | 0.466 | 0.499    |
| Black                                                 | 0.126   | 0.332     | 0.127 | 0.333    |
| Married                                               | 0.564   | 0.496     | 0.558 | 0.497    |
| High school dropout                                   | 0.232   | 0.422     | 0.213 | 0.409    |
| High school graduate                                  | 0.354   | 0.478     | 0.348 | 0.476    |
| Some college                                          | 0.237   | 0.425     | 0.256 | 0.436    |
| College and higher                                    | 0.178   | 0.382     | 0.183 | 0.387    |
| wage < 3.35                                           | 0.015   | 0.122     | 0.011 | 0.103    |
| $3.35 \le wage < 4.25$                                | 0.061   | 0.240     | 0.009 | 0.094    |
| $4.25 \le wage < 5.00$                                | 0.039   | 0.194     | 0.055 | 0.229    |
| $5.00 \le wage < 6.00$                                | 0.072   | 0.258     | 0.067 | 0.251    |
| $6.00 \le wage < 7.00$                                | 0.064   | 0.244     | 0.061 | 0.239    |
| $7.00 \le wage < 8.00$                                | 0.058   | 0.234     | 0.055 | 0.227    |
| $8.00 \le wage < 9.00$                                | 0.053   | 0.224     | 0.052 | 0.222    |
| 9.00 ≤ wage < 10.00                                   | 0.035   | 0.184     | 0.036 | 0.186    |
| 10.00 ≤ wage < 15.00                                  | 0.158   | 0.365     | 0.160 | 0.366    |
| 15.00 ≤ wage < 20.00                                  | 0.068   | 0.252     | 0.081 | 0.274    |
| 20.00 <u>≤</u> wage                                   | 0.049   | 0.216     | 0.070 | 0.254    |
| Not working                                           | 0.327   | 0.469     | 0.344 | 0.475    |
| Number of observations                                | 233,251 |           | 238   | 3,901    |

Notes:

The source of the data are the NBER extracts of the CPS Merged Outgoing Rotation Groups. The universe for this data consists of all noninstitutionalized persons of age 16 and older. The 1989 sample was selected as follows (with the 1992 figures between parentheses): Of the initial 324,711 (332,184) observations, 49,974 (51,984) were dropped because they are older than 65. A further 1,822 (1,594) observations were dropped because their sampling weight is missing. Finally, 597 (496) observations are dropped because their wage is lower than 1.00\$/hr (which is probably measurement error) and 39,067 (39,209) observations are dropped because they are working but their wage is missing or allocated.

<sup>2)</sup> The variable *Other earnings in household* measures the total labor income (usual weekly earnings) of other household members divided by the total number of household members in the sample. This variable is expressed as a percentile in each state-year cell. Adults are defined as persons of age 20 and older. The variables *Nr. of other employed persons in household* and *Nr. of other adults in household* are topcoded at 2 to prevent outliers from driving results. All the remaining variables are dummy variables.

| State | Impact of min. wage<br>(% of workers<br>in 1989 with:<br>3.35≤wage<4.25) | Wage boundary between<br>unskilled and low-skilled<br>workers |      | Wage boundary between<br>low-skilled and<br>semi-skilled workers |      | Wage boundary<br>between semi-skilled<br>and skilled workers |      |
|-------|--------------------------------------------------------------------------|---------------------------------------------------------------|------|------------------------------------------------------------------|------|--------------------------------------------------------------|------|
|       |                                                                          | 1989                                                          | 1992 | 1989                                                             | 1992 | 1989                                                         | 1992 |
| AK    | 0.017                                                                    | 5.50                                                          | 5.30 | 7.00                                                             | 8.72 | 8.50                                                         | 9.75 |
| СТ    | 0.022                                                                    | 5.49                                                          | 5.64 | 6.83                                                             | 7.08 | 8.00                                                         | 9.89 |
| CA    | 0.024                                                                    | 4.50                                                          | 4.54 | 5.50                                                             | 6.28 | 6.75                                                         | 7.54 |
| MA    | 0.031                                                                    | 5.00                                                          | 5.16 | 6.50                                                             | 6.92 | 7.50                                                         | 8.49 |
| NH    | 0.032                                                                    | 5.00                                                          | 5.09 | 6.00                                                             | 6.15 | 7.00                                                         | 7.07 |
| RI    | 0.033                                                                    | 4.75                                                          | 5.59 | 5.50                                                             | 6.18 | 6.50                                                         | 7.52 |
| NJ    | 0.035                                                                    | 5.00                                                          | 5.84 | 6.25                                                             | 7.38 | 7.50                                                         | 8.34 |
| DC    | 0.036                                                                    | 5.00                                                          | 5.77 | 6.00                                                             | 6.71 | 7.15                                                         | 7.65 |
| VT    | 0.051                                                                    | 4.50                                                          | 5.17 | 5.50                                                             | 6.54 | 6.27                                                         | 7.27 |
| MD    | 0.052                                                                    | 4.75                                                          | 5.29 | 6.00                                                             | 6.75 | 7.14                                                         | 8.43 |
| DE    | 0.053                                                                    | 4.50                                                          | 4.80 | 5.50                                                             | 6.17 | 6.50                                                         | 7.42 |
| ME    | 0.054                                                                    | 4.50                                                          | 4.59 | 5.41                                                             | 5.76 | 6.00                                                         | 6.25 |
| NY    | 0.062                                                                    | 4.50                                                          | 5.07 | 5.63                                                             | 6.20 | 7.00                                                         | 7.98 |
| HI    | 0.068                                                                    | 4.50                                                          | 4.99 | 5.50                                                             | 6.62 | 6.67                                                         | 8.39 |
| WA    | 0.074                                                                    | 4.35                                                          | 5.08 | 5.40                                                             | 7.11 | 6.51                                                         | 7.73 |
| NV    | 0.077                                                                    | 4.50                                                          | 5.24 | 5.28                                                             | 6.44 | 6.50                                                         | 7.71 |
| MN    | 0.079                                                                    | 4.25                                                          | 4.80 | 5.25                                                             | 5.59 | 6.25                                                         | 7.06 |
| PA    | 0.082                                                                    | 4.10                                                          | 4.39 | 5.10                                                             | 5.71 | 6.22                                                         | 7.42 |
| VA    | 0.082                                                                    | 4.05                                                          | 4.40 | 5.10                                                             | 5.84 | 6.27                                                         | 6.86 |
| OR    | 0.087                                                                    | 4.10                                                          | 4.93 | 5.21                                                             | 6.34 | 6.25                                                         | 7.74 |
| IL    | 0.092                                                                    | 4.00                                                          | 4.57 | 5.00                                                             | 5.67 | 6.25                                                         | 7.43 |
| FL    | 0.096                                                                    | 4.00                                                          | 4.51 | 5.00                                                             | 5.77 | 5.74                                                         | 6.55 |
| GA    | 0.097                                                                    | 4.00                                                          | 4.86 | 5.00                                                             | 5.56 | 5.95                                                         | 6.46 |
| MI    | 0.098                                                                    | 4.00                                                          | 4.60 | 5.00                                                             | 5.90 | 6.15                                                         | 7.28 |
| NC    | 0.107                                                                    | 4.00                                                          | 4.64 | 5.00                                                             | 5.53 | 5.63                                                         | 6.17 |
| CO    | 0.109                                                                    | 4.00                                                          | 5.35 | 5.00                                                             | 6.01 | 6.00                                                         | 6.73 |
| OH    | 0.109                                                                    | 4.00                                                          | 4.74 | 5.00                                                             | 5.69 | 6.00                                                         | 7.10 |
| AZ    | 0.111                                                                    | 4.00                                                          | 4.88 | 5.00                                                             | 5.92 | 5.95                                                         | 7.00 |
| UT    | 0.113                                                                    | 4.00                                                          | 4.55 | 4.90                                                             | 5.79 | 5.63                                                         | 6.74 |
| WI    | 0.113                                                                    | 4.00                                                          | 4.41 | 4.83                                                             | 6.06 | 5.75                                                         | 6.76 |
| IN    | 0.117                                                                    | 4.00                                                          | 4.79 | 4.75                                                             | 5.51 | 5.50                                                         | 6.23 |

# Table 2: Minimum wage impact measures and group boundaries

Note: This table continues on the next page.

| State    | Impact of min. wage<br>(% of workers<br>in 1989 with:<br>3.35 <u>&lt;</u> wage<4.25) | Wage boundary between<br>unskilled and low-skilled<br>workers |      | Wage boundary between<br>low-skilled and semi-<br>skilled workers |      | Wage boundary<br>between semi-skilled<br>and skilled workers |      |
|----------|--------------------------------------------------------------------------------------|---------------------------------------------------------------|------|-------------------------------------------------------------------|------|--------------------------------------------------------------|------|
|          | - /                                                                                  | 1989                                                          | 1992 | 1989                                                              | 1992 | 1989                                                         | 1992 |
| MO       | 0.122                                                                                | 3.65                                                          | 4.17 | 4.65                                                              | 4.98 | 5.50                                                         | 6.29 |
| KA       | 0.131                                                                                | 3.90                                                          | 4.40 | 4.61                                                              | 5.09 | 5.60                                                         | 6.19 |
| WY       | 0.134                                                                                | 3.60                                                          | 4.20 | 4.50                                                              | 5.29 | 5.27                                                         | 6.68 |
| IA       | 0.136                                                                                | 3.80                                                          | 4.73 | 4.50                                                              | 5.45 | 5.32                                                         | 6.34 |
| TX       | 0.141                                                                                | 3.65                                                          | 4.06 | 4.50                                                              | 5.31 | 5.25                                                         | 6.35 |
| SC       | 0.142                                                                                | 3.75                                                          | 3.88 | 4.50                                                              | 4.99 | 5.25                                                         | 6.17 |
| ID       | 0.149                                                                                | 3.65                                                          | 4.48 | 4.25                                                              | 5.02 | 5.00                                                         | 5.72 |
| TN       | 0.150                                                                                | 3.80                                                          | 4.64 | 4.50                                                              | 5.37 | 5.25                                                         | 6.08 |
| NE       | 0.154                                                                                | 3.75                                                          | 4.47 | 4.46                                                              | 5.37 | 5.10                                                         | 6.06 |
| OK       | 0.155                                                                                | 3.65                                                          | 4.32 | 4.50                                                              | 5.45 | 5.25                                                         | 6.54 |
| AL       | 0.158                                                                                | 3.75                                                          | 4.18 | 4.38                                                              | 4.66 | 5.00                                                         | 5.54 |
| MT       | 0.163                                                                                | 3.57                                                          | 4.10 | 4.30                                                              | 5.02 | 5.13                                                         | 5.95 |
| ND       | 0.163                                                                                | 3.75                                                          | 4.46 | 4.40                                                              | 5.16 | 5.00                                                         | 5.89 |
| LA       | 0.166                                                                                | 3.50                                                          | 4.20 | 4.13                                                              | 4.85 | 5.00                                                         | 5.66 |
| KY       | 0.169                                                                                | 3.50                                                          | 3.74 | 4.15                                                              | 5.63 | 5.00                                                         | 6.17 |
| NM       | 0.171                                                                                | 3.50                                                          | 2.99 | 4.22                                                              | 4.73 | 5.00                                                         | 5.11 |
| AR       | 0.182                                                                                | 3.50                                                          | 4.13 | 4.15                                                              | 4.92 | 5.00                                                         | 6.24 |
| SD       | 0.185                                                                                | 3.50                                                          | 3.38 | 4.00                                                              | 4.68 | 5.00                                                         | 6.07 |
| WV       | 0.185                                                                                | 3.35                                                          | 4.30 | 4.00                                                              | 4.40 | 5.00                                                         | 5.35 |
| MS       | 0.203                                                                                | 3.35                                                          | 3.62 | 4.00                                                              | 4.93 | 4.63                                                         | 5.57 |
|          |                                                                                      |                                                               |      |                                                                   |      |                                                              |      |
| Mean:    | 0.105                                                                                | 4.10                                                          | 4.63 | 5.01                                                              | 5.79 | 5.95                                                         | 6.88 |
| Std.dev. | 0.051                                                                                | 0.53                                                          | 0.58 | 0.72                                                              | 0.81 | 0.88                                                         | 1.03 |

# Table 2 continued

Notes:

The variable *Impact of minimum wage* is a measure of the impact of the 1990/91 federal minimum wage increase on a state. It is measured as the fraction of workers between the ages of 16 and 65 whose wage in 1989 was greater or equal than \$3.35/hr and strictly less than \$4.25/hr. The wage is measured as the hourly wage for hourly workers and as usual weekly earnings divided by usual weekly hours for salaried workers.

2) The wage boundary between unskilled and low-skilled workers in 1989 is the wage at the 10<sup>th</sup> percentile of the wage distribution in the relevant state. The wage boundary between these two skill categories in 1992 is found by estimating what the wage in that state would be in 1992 for a worker of the same skill as a worker earning the boundary wage in 1989. This estimation procedure is described in detail in section 3.2. The 1989 boundary wage between low-skilled and semi-skilled workers is the 20<sup>th</sup> percentile of the 1989 state wage distribution and the 1989 boundary wage between semi-skilled and skilled workers is set at the 30<sup>th</sup> percentile.

| Table 3a: Sur | nmary statistics | s by wage-based | skill group |
|---------------|------------------|-----------------|-------------|
|---------------|------------------|-----------------|-------------|

|                                                       | Wage-based skill groups: |                        |                             |                    |                      |  |  |
|-------------------------------------------------------|--------------------------|------------------------|-----------------------------|--------------------|----------------------|--|--|
|                                                       | Unskilled<br>workers     | Low-skilled<br>workers | Semi-<br>skilled<br>workers | Skilled<br>workers | Non-employed persons |  |  |
| 1989                                                  |                          |                        |                             |                    |                      |  |  |
| Other earnings in household (percentile) <sup>2</sup> | 0.514                    | 0.522                  | 0.519                       | 0.518              | 0.463                |  |  |
| Nr. of other employed persons in household            | 0.978                    | 0.962                  | 0.893                       | 0.756              | 0.673                |  |  |
| Nr. of other adults in household                      | 1.139                    | 1.094                  | 1.022                       | 0.894              | 0.934                |  |  |
| Age < 30                                              | 0.644                    | 0.563                  | 0.484                       | 0.266              | 0.379                |  |  |
| Male                                                  | 0.373                    | 0.384                  | 0.422                       | 0.582              | 0.333                |  |  |
| Black                                                 | 0.132                    | 0.149                  | 0.141                       | 0.098              | 0.158                |  |  |
| Married                                               | 0.306                    | 0.398                  | 0.480                       | 0.654              | 0.531                |  |  |
| High school dropout                                   | 0.406                    | 0.310                  | 0.222                       | 0.103              | 0.373                |  |  |
| High school graduate                                  | 0.316                    | 0.395                  | 0.432                       | 0.359              | 0.329                |  |  |
| Some college                                          | 0.224                    | 0.238                  | 0.265                       | 0.260              | 0.199                |  |  |
| College and higher                                    | 0.054                    | 0.056                  | 0.081                       | 0.278              | 0.100                |  |  |
| 1992                                                  |                          |                        |                             |                    |                      |  |  |
| Other earnings in household (percentile)              | 0.522                    | 0.514                  | 0.513                       | 0.522              | 0.462                |  |  |
| Nr. of other employed persons in household            | 0.967                    | 0.908                  | 0.849                       | 0.737              | 0.657                |  |  |
| Nr. of other adults in household                      | 1.149                    | 1.094                  | 1.007                       | 0.897              | 0.954                |  |  |
| Age < 30                                              | 0.609                    | 0.537                  | 0.431                       | 0.220              | 0.371                |  |  |
| Male                                                  | 0.403                    | 0.415                  | 0.426                       | 0.570              | 0.363                |  |  |
| Black                                                 | 0.127                    | 0.147                  | 0.139                       | 0.095              | 0.162                |  |  |
| Married                                               | 0.313                    | 0.402                  | 0.503                       | 0.665              | 0.508                |  |  |
| High school dropout                                   | 0.352                    | 0.282                  | 0.181                       | 0.079              | 0.354                |  |  |
| High school graduate                                  | 0.343                    | 0.393                  | 0.441                       | 0.338              | 0.331                |  |  |
| Some college                                          | 0.246                    | 0.266                  | 0.280                       | 0.285              | 0.212                |  |  |
| College and higher                                    | 0.059                    | 0.060                  | 0.097                       | 0.297              | 0.102                |  |  |

Notes:

The skill groups are formed as follows. In 1989, the unskilled are in the lowest decile of the state wage distribution, the low skilled are in the second decile of the state wage distribution, the semi-skilled in the third decile of the state wage distribution and the skilled in the top seven deciles. In 1992, the unskilled group is formed by estimating what the 1992 wages in each state would be for workers with the same skill as the workers in the unskilled group in 1989 (this estimation procedure is described in detail in section 3.2). Workers whose 1992 wages fall in this range are classified as the unskilled in 1992. Hence, the unskilled group in 1992 does not generally coincide with the first decile of the wage distribution in 1992. The low skilled, the semi-skilled and the skilled groups for 1992 are created analogously.

<sup>2)</sup> The variable *Other earnings in household* measures the total labor income of other household members divided by the total number of household members. This variable is expressed as a percentile in each state-year cell. Adults are defined as persons of age 20 and older. The variables *Nr. of other employed persons in household* and *Nr. of other adults in household* are topcoded at 2 to prevent outliers from driving results. All the remaining variables are dummy variables.

## Table 3b: Summary statistics by education group

|                                                       |                           | Employed                   |                            | ]                         | Non-emplog                 | yed                        |
|-------------------------------------------------------|---------------------------|----------------------------|----------------------------|---------------------------|----------------------------|----------------------------|
|                                                       | High<br>school<br>dropout | High<br>school<br>graduate | Some<br>college<br>or more | High<br>school<br>dropout | High<br>school<br>graduate | Some<br>college<br>or more |
| 1989                                                  |                           |                            |                            |                           |                            |                            |
| Other earnings in household (percentile) <sup>2</sup> | 0.489                     | 0.509                      | 0.534                      | 0.437                     | 0.461                      | 0.502                      |
| Nr. of other employed persons in household            | 0.899                     | 0.816                      | 0.776                      | 0.704                     | 0.633                      | 0.678                      |
| Nr. of other adults in household                      | 1.116                     | 0.952                      | 0.889                      | 1.046                     | 0.855                      | 0.880                      |
| Age < 30                                              | 0.419                     | 0.337                      | 0.340                      | 0.465                     | 0.273                      | 0.388                      |
| Male                                                  | 0.599                     | 0.505                      | 0.519                      | 0.394                     | 0.263                      | 0.332                      |
| Black                                                 | 0.139                     | 0.121                      | 0.093                      | 0.209                     | 0.143                      | 0.110                      |
| Married                                               | 0.497                     | 0.616                      | 0.580                      | 0.392                     | 0.661                      | 0.561                      |
| Unskilled                                             | 0.223                     | 0.077                      | 0.053                      | n/a                       | n/a                        | n/a                        |
| Low skilled                                           | 0.193                     | 0.109                      | 0.063                      | n/a                       | n/a                        | n/a                        |
| Semi-skilled                                          | 0.138                     | 0.119                      | 0.074                      | n/a                       | n/a                        | n/a                        |
| Skilled                                               | 0.446                     | 0.694                      | 0.809                      | n/a                       | n/a                        | n/a                        |
| 1992                                                  |                           |                            |                            |                           |                            |                            |
| Other earnings in household (percentile)              | 0.490                     | 0.506                      | 0.539                      | 0.441                     | 0.450                      | 0.495                      |
| Nr. of other employed persons in household            | 0.883                     | 0.794                      | 0.762                      | 0.707                     | 0.613                      | 0.645                      |
| Nr. of other adults in household                      | 1.143                     | 0.962                      | 0.898                      | 1.090                     | 0.883                      | 0.875                      |
| Age < 30                                              | 0.402                     | 0.297                      | 0.306                      | 0.487                     | 0.271                      | 0.345                      |
| Male                                                  | 0.599                     | 0.510                      | 0.507                      | 0.411                     | 0.316                      | 0.359                      |
| Black                                                 | 0.142                     | 0.122                      | 0.091                      | 0.207                     | 0.157                      | 0.115                      |
| Married                                               | 0.489                     | 0.609                      | 0.592                      | 0.366                     | 0.614                      | 0.557                      |
| Unskilled                                             | 0.215                     | 0.081                      | 0.051                      | n/a                       | n/a                        | n/a                        |
| Low skilled                                           | 0.259                     | 0.140                      | 0.082                      | n/a                       | n/a                        | n/a                        |
| Semi-skilled                                          | 0.140                     | 0.133                      | 0.080                      | n/a                       | n/a                        | n/a                        |
| Skilled                                               | 0.386                     | 0.645                      | 0.786                      | n/a                       | n/a                        | n/a                        |

Notes:

) The variable *Other earnings in household* measures the total labor income of other household members divided by the total number of household members. This variable is expressed as a percentile in each state-year cell. Adults are defined as persons of age 20 and older. The variables *Nr. of other employed persons in household* and *Nr. of other adults in household* are top-coded at 2 to prevent outliers from driving results. All the remaining variables are dummy variables.

## Table 4: Effect of minimum wage on employment by skill & education groups

|                                                          | Impac<br>minimun<br>(% of worke<br>with: 3.35 <u>&lt;</u> w | n wage<br>rs in 1989 | Implied percentage<br>point change in sizes<br>of skill groups in<br>MS compared to AK | R <sup>2</sup> | N  |
|----------------------------------------------------------|-------------------------------------------------------------|----------------------|----------------------------------------------------------------------------------------|----------------|----|
| Dependent variable:                                      | Coefficient                                                 | (S.E.)               |                                                                                        |                |    |
| Panel A: By wage-based skill group:                      |                                                             |                      |                                                                                        |                |    |
| $\Delta$ Fraction employed unskilled persons             | -0.161                                                      | (0.065)              | -0.030                                                                                 | 0.083          | 51 |
| $\Delta$ Fraction employed low-skilled persons           | 0.196                                                       | (0.089)              | 0.036                                                                                  | 0.100          | 51 |
| $\Delta$ Fraction employed semi-skilled persons          | 0.150                                                       | (0.095)              | 0.028                                                                                  | 0.055          | 51 |
| $\Delta$ Fraction employed skilled persons               | 0.080                                                       | (0.073)              | 0.015                                                                                  | 0.041          | 51 |
| $\Delta$ Fraction non-employed persons                   | -0.265                                                      | (0.049)              | -0.049                                                                                 | 0.400          | 51 |
| Panel B: By education group:                             |                                                             |                      |                                                                                        |                |    |
| $\Delta$ Fraction employed high school dropouts          | 0.033                                                       | (0.026)              | 0.006                                                                                  | 0.029          | 51 |
| $\Delta$ Fraction employed high school graduates         | 0.141                                                       | (0.044)              | 0.026                                                                                  | 0.191          | 51 |
| $\Delta$ Fraction employed with some college or more     | 0.090                                                       | (0.051)              | 0.017                                                                                  | 0.072          | 51 |
| $\Delta$ Fraction non-employed high school dropouts      | -0.112                                                      | (0.037)              | -0.021                                                                                 | 0.171          | 51 |
| $\Delta$ Fraction non-employed high school graduates     | -0.089                                                      | (0.031)              | -0.016                                                                                 | 0.176          | 51 |
| $\Delta$ Fraction non-employed with some college or more | -0.064                                                      | (0.024)              | -0.012                                                                                 | 0.084          | 51 |

Notes:

1) The dependent variable is the percentage point change between 1989 and 1992 in the size of the group as a fraction of the working-age population (ages 16-65).

2) The independent variable is *Impact of minimum wage*, which is a measure of the impact of the 1990/91 federal minimum wage increase in each state. It is measured as the fraction of workers between the ages of 16 and 65 whose wage in 1989 was greater than or equal to \$3.35/hr and strictly less than \$4.25/hr. The wage is measured as the hourly wage for workers for hourly workers and as usual weekly earnings divided by usual weekly hours for salaried workers.

3) Each line corresponds to a separate cross-section regression with the 51 states as observations. In each regression, *Impact of minimum wage* is instrumented for by its value lagged one year. Huber/White robust standard errors are reported.

4) The last column shows the predicted differential effect of the federal minimum wage increase on the size of the various skill groups in Mississippi compared to Alaska.

|                               |                           | Wage-based skill groups: |                        |                             |                    |                      |  |  |
|-------------------------------|---------------------------|--------------------------|------------------------|-----------------------------|--------------------|----------------------|--|--|
| Dependent<br>variable:        | Independent<br>variables: | Unskilled<br>workers     | Low-skilled<br>workers | Semi-<br>skilled<br>workers | Skilled<br>workers | Non-employed persons |  |  |
|                               |                           |                          |                        |                             |                    |                      |  |  |
| Panel A: Reservation w        | vage proxies:             |                          |                        |                             |                    |                      |  |  |
| 1) $\Delta$ Other earnings    | Impact of min. wage       | -0.156                   | 0.166                  | 0.124                       | -0.017             | -0.020               |  |  |
| in household                  |                           | (0.101)                  | (0.072)                | (0.079)                     | (0.031)            | (0.057)              |  |  |
| (percentiles)                 | $\Delta$ Group size       | 0.093                    | -0.102                 | -0.051                      | -0.070             | 0.094                |  |  |
|                               |                           | (0.190)                  | (0.182)                | (0.154)                     | (0.058)            | (0.106)              |  |  |
| 2) $\Delta$ Nr. of other      | Impact of min. wage       | -0.218                   | 0.773                  | 0.441                       | 0.260              | -0.265               |  |  |
| employed persons              |                           | (0.285)                  | (0.227)                | 7) (0.307) (0.              | (0.138)            | (0.159)              |  |  |
| in household                  | $\Delta$ Group size       | -0.010                   | 0.159                  | 0.240                       | 0.130              | -0.825               |  |  |
|                               |                           | (0.531)                  | (0.584)                | (0.557)                     | (0.233)            | (0.336)              |  |  |
| 3) $\Delta$ Nr. of other      | Impact of min. wage       | -0.776                   | 0.000                  | -0.228                      | -0.085             | -0.418               |  |  |
| adults in household           |                           | (0.293)                  | (0.262)                | (0.308)                     | (0.107)            | (0.231)              |  |  |
|                               | $\Delta$ Group size       | 0.300                    | 0.090                  | 0.199                       | 0.143              | -0.757               |  |  |
|                               | -                         | (0.588)                  | (0.524)                | (0.550)                     | (0.145)            | (0.509)              |  |  |
| 4) $\Delta$ Fraction with age | Impact of min. wage       | -0.409                   | 0.059                  | -0.025                      | -0.063             | -0.136               |  |  |
| < 30                          | - 0                       | (0.171)                  | (0.166)                | (0.155)                     | (0.059)            | (0.082)              |  |  |
|                               | $\Delta$ Group size       | 0.518                    | 0.262                  | 0.431                       | 0.425              | -0.335               |  |  |
|                               | Ĩ                         | (0.321)                  | (0.268)                | (0.254)                     | (0.126)            | (0.186)              |  |  |

## Table 5: Effect of minimum wage on employment composition by skill group

Note: This table continues on the next page.

|                           |                           | Wage-based skill groups: |                        |                             |                    |                      |
|---------------------------|---------------------------|--------------------------|------------------------|-----------------------------|--------------------|----------------------|
| Dependent<br>variable:    | Independent<br>variables: | Unskilled<br>workers     | Low-skilled<br>workers | Semi-<br>skilled<br>workers | Skilled<br>workers | Non-employed persons |
|                           |                           |                          |                        |                             |                    |                      |
| Panel B: Other demog      | 1                         |                          |                        |                             |                    |                      |
| 5) $\Delta$ Fraction      | Impact of min. wage       | -0.217                   | -0.263                 | -0.276                      | 0.117              | -0.255               |
| male                      |                           | (0.132)                  | (0.177)                | (0.133)                     | (0.056)            | (0.081)              |
|                           | $\Delta$ Group size       | 0.027                    | 0.243                  | 0.216                       | -0.086             | -0.035               |
|                           |                           | (0.248)                  | (0.347)                | (0.244)                     | (0.103)            | (0.173)              |
| 6) $\Delta$ Fraction      | Impact of min. wage       | -0.021                   | 0.068                  | -0.005                      | -0.033             | -0.091               |
| black                     |                           | (0.101)                  | (0.143)                | (0.116)                     | (0.067)            | (0.103)              |
|                           | $\Delta$ Group size       | -0.067                   | 0.191                  | -0.272                      | 0.053              | -0.070               |
|                           |                           | (0.308)                  | (0.204)                | (0.201)                     | (0.104)            | (0.252)              |
| 7) $\Delta$ Fraction      | Impact of min. wage       | 0.310                    | -0.389                 | -0.243                      | 0.031              | -0.122               |
| married                   |                           | (0.160)                  | (0.194)                | (0.109)                     | (0.076)            | (0.128)              |
|                           | $\Delta$ Group size       | -0.187                   | -0.221                 | -0.269                      | -0.539             | -0.190               |
|                           |                           | (0.360)                  | (0.266)                | (0.215)                     | (0.152)            | (0.284)              |
| 8) $\Delta$ Fraction high | Impact of min. wage       | -0.279                   | 0.052                  | -0.086                      | -0.124             | -0.008               |
| school dropout            |                           | (0.163)                  | (0.129)                | (0.091)                     | (0.034)            | (0.137)              |
|                           | $\Delta$ Group size       | -0.371                   | 0.626                  | 0.066                       | 0.203              | 0.241                |
|                           |                           | (0.403)                  | (0.230)                | (0.263)                     | (0.082)            | (0.283)              |

#### **Table 5 continued**

Notes:

1) The dependent variable is the change in the characteristic listed in the first column between 1989 and 1992 for each skill group.

2) The independent variable are *Impact of minimum wage*, which is a measure of the impact of the 1990/91 federal minimum wage increase in each state, and *A Group size*, which is the change between 1989 and 1992 in the size of the relevant skill group as a fraction of the working-age population (ages 16-65). *Impact of minimum wage* is measured as the fraction of workers between the ages of 16 and 65 whose wage in 1989 was greater or equal than \$3.35/hr and strictly less than \$4.25/hr.

3) For each skill group and dependent variable, a separate cross-section regression is estimated with the 51 states as observations. In each regression the *Impact of minimum wage* is instrumented for by its value lagged one year. Huber/White robust standard errors are reported. Observations are weighted by the harmonic mean of the number of observations in the two years of each state-skill group cell.

|                                         |                           |                           | Employed                   |                            | (Employ                   | ed)-(Non-er                | nployed)                   |
|-----------------------------------------|---------------------------|---------------------------|----------------------------|----------------------------|---------------------------|----------------------------|----------------------------|
| Dependent<br>variable:                  | Independent<br>variables: | High<br>school<br>dropout | High<br>school<br>graduate | Some<br>college<br>or more | High<br>school<br>dropout | High<br>school<br>graduate | Some<br>college<br>or more |
| Reservation wage pro                    | xies:                     | 1                         | 8                          |                            | 1                         | 0                          |                            |
| 1) $\Delta$ Other earnings in household | Impact of min. wage       | 0.016                     | 0.012                      | -0.002                     | 0.141                     | 0.064                      | -0.060                     |
| (percentiles)                           |                           | (0.060)                   | (0.042)                    | (0.045)                    | (0.101)                   | (0.068)                    | (0.113)                    |
| ų <i>/</i>                              | $\Delta$ Group size       | 0.633                     | 0.002                      | -0.112                     | 0.429                     | -0.014                     | -0.035                     |
|                                         |                           | (0.555)                   | (0.147)                    | (0.098)                    | (0.758)                   | (0.324)                    | (0.283)                    |
| 2) $\Delta$ Nr. of other                | Impact of min. wage       | -0.234                    | -0.147                     | -0.058                     | 0.599                     | 0.431                      | 0.006                      |
| employed persons                        | 1 0                       | (0.216)                   | (0.179)                    | (0.149)                    | (0.271)                   | (0.197)                    | (0.185)                    |
| in household                            | $\Delta$ Group size       | 0.193                     | 0.632                      | -0.231                     | 1.871                     | -1.290                     | 0.616                      |
|                                         |                           | (1.498)                   | (0.308)                    | (0.368)                    | (1.949)                   | (1.024)                    | (0.480)                    |
| 3) $\Delta$ Nr. of other                | Impact of min. wage       | 0.459                     | 0.351                      | 0.161                      | -0.016                    | 0.176                      | 0.080                      |
| adults in                               |                           | (0.261)                   | (0.181)                    | (0.135)                    | (0.244)                   | (0.203)                    | (0.189)                    |
| household                               | $\Delta$ Group size       | 2.327                     | 0.442                      | 0.246                      | 0.159                     | -2.251                     | 0.261                      |
|                                         |                           | (1.864)                   | (0.405)                    | (0.396)                    | (1.960)                   | (1.189)                    | (0.476)                    |
| 4) $\Delta$ Fraction with               | Impact of min. wage       | 0.230                     | -0.112                     | -0.043                     | 0.294                     | 0.036                      | 0.099                      |
| age < 30                                | -                         | (0.123)                   | (0.086)                    | (0.088)                    | (0.150)                   | (0.100)                    | (0.176)                    |
|                                         | $\Delta$ Group size       | 0.005                     | 0.277                      | 0.251                      | 0.046                     | -0.501                     | -0.367                     |
|                                         | -                         | (0.861)                   | (0.345)                    | (0.202)                    | (1.291)                   | (0.397)                    | (0.412)                    |

### Table 6: Effect of minimum wage on employment composition by education

Notes:

1) The dependent variable is the change in the characteristic listed in the first column between 1989 and 1992 for each education group.

2) The independent variable are *Impact of minimum wage*, which is a measure of the impact of the 1990/91 federal minimum wage increase in each state, and *∆ Group size*, which is the change between 1989 and 1992 in the size of the relevant skill group as a fraction of the working-age population (ages 16-65). *Impact of minimum wage* is measured as the fraction of workers between the ages of 16 and 65 whose wage in 1989 was greater or equal than \$3.35/hr and strictly less than \$4.25/hr.

3) For each skill group and dependent variable, a separate cross-section regression is estimated with the 51 states as observations. In each regression the *Impact of minimum wage* is instrumented for by its value lagged one year. Huber/White robust standard errors are reported. Observations are weighted by the harmonic mean of the number of observations in the two years of each state-education group cell.

#### Appendix A: Matching individuals in 2 consecutive years of the CPS

This appendix describes the procedure used to match individuals who appear in 2 consecutive years of the CPS. This matching procedure is not straightforward because the CPS samples residential units and does not contain person identifiers. Therefore a single residential unit identifier may correspond to two different households in cases where a household moves. The idea behind the matching procedure is to use information about the sex, race, age and relationship codes of individuals within each household to (i) assess the likelihood that a single household identifier indeed identifies the same household in both periods and (ii) to match individuals within households. Madrian and Lefgren (2000) explain the rotating design of the CPS and examine several different matching procedures. My approach is consistent with their recommendations.

The first column of table A.1 describes the matching process between 1989 and 1990. The CPS interviews individuals for 4 consecutive months, then waits 8 months, and interviews them again for 4 consecutive months. The outgoing rotation groups only contain individuals in their 4<sup>th</sup> or 8<sup>th</sup> interview month. Therefore, only observations in their 4<sup>th</sup> interview month in 1989 or in their 8<sup>th</sup> interview month in 1990 need to be considered for a match. As rows 1a and 1b show, there are 335,012 such observations with 95,309 distinct household identifiers. However, dropping households that appear only in one year leaves 297,712 observations in 75,245 households (see rows 2a and 2b). Within each household, the maximum number of matches is the lowest number of observations in that household over the 2 years. As shown in row 3, this reduces the number of potential matches to 139,862 or 279,724 person-year observations. Of these 139,862 potential matches, 122,452 unique matches were identified. Matched observations have the same household identifier, race and gender, and the age of the person must have increased by two or fewer years. Some multiple matches are resolved by requiring that the age of the person increased by exactly one year and by using the relationship codes. Multiple matches that cannot be resolved are discarded.

Even if a unique match is identified, it is unclear that the matched observations refer to the same individual. First, the same household identifier might be used for a different household if the original household could not be located by the interviewers. The matching routine rates each matched household on a 5-point scale indicating the likelihood that the same household identifier refers to same household. This rating is based on the number of matched individuals in the household, the number of non-matched individuals, their ages and relationship codes.<sup>19</sup> Second, within the same household, the wrong individuals could be matched to each other. For example, this could happen if one person moved out and a different person of the same age, race and gender moved in. Hence, the quality of the individual matches within each household is also rated. This rating is based on the method used to resolve any multiple matches, on the relationship codes and on whether the person aged by exactly one year.

These subjective quality ratings are validated using education for the 1989/90 and the 1990/91 matches. The education validation is not possible for 1991/92 because the education definitions changed. As expected, the validations show that matches with higher quality ratings are less likely to have incompatible education levels, where incompatible education levels are those that decrease over time or increase by more than 2 years. These validations are used to

<sup>&</sup>lt;sup>19</sup> The routine that rates match qualities was constructed to mimic my subjective assessment. I subjectively rated a large number of matches and created an algorithm that best captured these assessments. This algorithm is too complicated to describe in full detail but is available on request.

determine the quality ratings of the household and individual match required for a "high-quality" match. As rows 4a and 4b show, 92.6% of the unique matches in 1989/90 are considered highquality. Of these high-quality matches 2% have incompatible education levels, whereas nearly 10% of the low-quality matches have incompatible education levels (see rows 5a and 5b). Of the high-quality matches, even the most highly rated matches still have a rate of incompatible education levels of 1.9% (not shown in the table). This raises the suspicion that the base rate of misreporting education levels may be close to 1% per year. In this case, the number of false positive matches may be substantially lower than the 2% suggested by the education validation. On the other hand, some false positive matches may not be detected by the education validation because both individuals happen to have the same level of education.

For the estimation of the wage evolution curves, I only use high-quality matches. Row 6 shows that 45,687 matches of the 113,429 high-quality matches have non-missing wage data in both years. While this fraction may seem low, one should realize that the matches also include the elderly population and that imputed or allocated wages are treated as missing.

# Table A.1: Match quality in the CPS Merge

|                                                                                                                | 1989/90  | 1990/91  | 1991/92  |
|----------------------------------------------------------------------------------------------------------------|----------|----------|----------|
| 1) In 4 <sup>th</sup> sample month in 1 <sup>st</sup> year or in 8 <sup>th</sup> sample month in $2^{nd}$ year | 1707770  | 1770/71  | 1771172  |
| 1a) Households                                                                                                 | 95,309   | 95,398   | 93,630   |
| 1b) Person-year observations                                                                                   | 335,012  | 340,855  | 334,242  |
| 2) Of which the same household identifier occurs in both years                                                 |          |          |          |
| 2a) Households                                                                                                 | 75,245   | 77,947   | 76,728   |
| 2b) Person-year observations                                                                                   | 297,712  | 309,031  | 303,520  |
| <ol> <li>Potential matches (based on nr. obs. in matched households)</li> </ol>                                | 139,862  | 145,154  | 142,675  |
| 4) Unique matches (based on sex, race, age and relationship codes)                                             | 122,452  | 127,135  | 125,281  |
| 4a) Of which match quality is low                                                                              | 9,023    | 9,197    | 9,053    |
| 4b) Of which match quality is high                                                                             | 113,429  | 117,938  | 116,228  |
| (as % of potential matches)                                                                                    | (81.1 %) | (81.3 %) | (81.5 %) |
| (as % of unique matches)                                                                                       | (92.6 %) | (92.8 %) | (92.8 %) |
| 5) Validation based on education                                                                               |          |          |          |
| 5a) Low quality matches: % incompatible education                                                              | 9.7 %    | 8.7 %    | n/a      |
| 5b) High quality matches: % incompatible education                                                             | 2.0 %    | 1.9 %    | n/a      |
| 6) High quality matches with non-missing wages in both years                                                   | 45,687   | 46,526   | 45,704   |

#### **Appendix B: Validation of Reservation Wage Proxies**

In this appendix, I examine the empirical validity of the reservation wage proxies using the self-reported reservation wage measure from the Panel Study of Income Dynamics. The National Longitudinal Study of Youth also has a self-reported reservation wage, but the PSID was used because its sample is more representative. The reservation wage in the PSID is measured as the response to the question: *"What is the lowest wage or salary you would accept on any job?"* This question was only asked of family heads who are not working, not temporarily laid off and who have "done anything in the last four weeks to find a job."<sup>20</sup> Moreover, the question was only asked from 1980 to 1987, and the sample was restricted to individuals between the ages of 16 and 64 for comparability with the CPS sample. This leaves a sample of 3308 person-year observations. Eliminating individuals with missing education information reduces the sample to 3275 person-year observations on 1861 distinct individuals.

We would expect a valid proxy to explain the self-reported wage after controlling for ability. Hence, a proxy is judged empirically valid if we find a significantly positive  $\beta$  in a regression of the following form:

(self-reported reservation wage) =  $\alpha$  + (reservation wage proxy)  $\beta$  + (skill measures)  $\gamma$  +  $\varepsilon$ 

The reservation wage proxies from PSID data were constructed to resemble as much as possible the four CPS reservation proxies used elsewhere in the paper: *Other earnings in the household (as a percentile), Nr. of other employed persons in household, Nr. of other adults in household* and *Age less than 30.* However, a number of differences were unavoidable. First, the PSID

 $<sup>^{20}</sup>$  In 1985, the question was also asked of non-employed job-searching spouses of family heads. These individuals are not included in the analysis.

proxies are measured at the family level whereas the CPS ones are measured at the household level. Second, *Other earnings in the family* includes half of the family's asset income if a wife is present and reflects taxable income in the past calendar year, whereas in the CPS no asset income is included and earnings are based on usual weekly earnings. Like the CPS, *Other earnings in the family* excludes any income of the person to whom the reservation wage proxies apply and is scaled for family size by dividing by the number of 16-64 year olds in the family. Third, *Other earnings in the family* is expressed as a percentile in each year rather than as a percentile in each state-year cell because of sample size considerations.

To ensure that the reservation wage proxy reflects the individual's time and effort cost of working rather than an unobserved component of skill, the controls include two skill measures. The first is the average hourly earnings of the individual in the past calendar year. A dummy variable is included for the 438 observations with missing average hourly earnings. The second control for skill is the individual's predicted wage. This prediction is based on the demographic characteristics of this individual, including the reservation wage proxies, year dummies and characteristics of the local labor market. It is important that the reservation wage proxies are included in order to control for those components of the proxies that reflect skill rather than effort and time costs of working. To predict wages, I first run an OLS regression of log average hourly earnings on these individual demographics, year dummies and local labor market conditions for a sample of 41,246 working family heads aged 16 to 64.<sup>21</sup> This sample is also drawn from the 1980 to 1987 waves of the PSID, but does not overlap with the sample of

 $<sup>^{21}</sup>$  The demographics and controls include sex, race dummies (black, white and other), marital status dummies (married/cohabitating, single, widowed and divorced), education dummies (high school dropout, high school graduate, some college, college degree or more), a 6-segment linear spline in age (breakpoints at 20,30,40, 50 and 60), 7 dummies for the number of kids under 17, 9 dummies for family size, a 10-segment spline in the first reservation wage proxy (other earnings), a full set of dummy variables for the other three reservation wage proxies, year dummies and 7 dummies for the county unemployment rate. The adjusted  $R^2$  of this regression is 0.229.

unemployed individuals with self-reported reservation wages. Next, the coefficients of this regression are applied to the demographic and labor market characteristics of the sample with self-reported reservation wages to generate a predicted log wage.

The results of the OLS regressions of log self-reported reservation wages on the reservation wage proxies and skill measures are reported in table B.1. All four reservation proxies have a positive effect on the self-reported reservation wage and the effect is significant for all proxies except the third proxy, *Nr. of other adults in the family*. Hence, these proxies are not only plausible on theoretical grounds but also confirmed empirically. When all four proxies are entered jointly in the regression (not reported), the fourth proxy remains significant but the first three become insignificant. This is not surprising because the first three proxies are highly collinear. The controls for skill are highly significant and the results are as expected; more highly skilled individuals have higher reservation wages.

| Dependent Variable: Log self-reported reservation wage |         |         |         |         |  |  |  |  |
|--------------------------------------------------------|---------|---------|---------|---------|--|--|--|--|
|                                                        | (1)     | (2)     | (3)     | (4)     |  |  |  |  |
| Reservation wage proxies:                              |         |         |         |         |  |  |  |  |
| Proxy 1: Other earnings in the family (as percentile)  | 0.079   |         |         |         |  |  |  |  |
|                                                        | (0.029) |         |         |         |  |  |  |  |
| Proxy 2: Nr. of other workers in the family            |         | 0.033   |         |         |  |  |  |  |
|                                                        |         | (0.013) |         |         |  |  |  |  |
| Proxy 3: Nr. of other adults in the family             |         |         | 0.018   |         |  |  |  |  |
|                                                        |         |         | (0.013) |         |  |  |  |  |
| Proxy 4: Age < 30                                      |         |         |         | 0.038   |  |  |  |  |
|                                                        |         |         |         | (0.016) |  |  |  |  |
| Measures of skill                                      |         |         |         |         |  |  |  |  |
| Predicted log wage (based on demographics)             | 0.338   | 0.344   | 0.343   | 0.392   |  |  |  |  |
|                                                        | (0.025) | (0.025) | (0.026) | (0.029) |  |  |  |  |
| Log average hourly earnings (in past calendar year)    | 0.263   | 0.264   | 0.265   | 0.265   |  |  |  |  |
|                                                        | (0.016) | (0.016) | (0.016) | (0.016) |  |  |  |  |
| Dummy for missing average hourly earnings              | -0.130  | -0.130  | -0.132  | -0.128  |  |  |  |  |
|                                                        | (0.015) | (0.015) | (0.015) | (0.015) |  |  |  |  |
| $R^2$                                                  | 0.3323  | 0.3318  | 0.3307  | 0.3317  |  |  |  |  |
| Number of observations                                 | 3275    | 3275    | 3275    | 3275    |  |  |  |  |

### Table B.1: Validation of Reservation Wage Proxies

Notes:

1) Huber/White robust standard errors in parentheses. Standard errors are corrected for group error terms for repeated observations of the same individual. The 3275 observations come from 1861 distinct individuals.

2) The dependent variable is the self-reported reservation wage, which is the answer to the question: "What is the lowest wage or salary you would accept on any job?"

3) The data are from the PSID. The reservation wage question was asked from 1980 to 1987 to unemployed family heads who have been looking for work in the last four weeks. For consistency with the CPS reservation wage proxies, the sample is limited to individuals aged from 16 to 64. Finally, 33 individuals with missing education information were dropped.

4) The log average hourly earnings of individuals for whom this variable was initially missing was set equal to the sample mean.